Where They Stand on Financial Reform

Votes cast in the 114th Congress
(January 2015 through September 2016)

AFR Advocacy Fund
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2016 votes. Click here to see how a House member or Senator voted on any or all of the 2016 measures covered in this report, or who voted for or against any one measure.

2015 votes. Click here to see how a House member or Senator voted on any or all of the 2015 measures covered in this report, or who voted for or against any one measure.
This report is a compilation of votes cast by members of the 114th Congress on a selection of important bills, amendments, and resolutions related to the structure and regulation of the financial system.

The votes listed and described here are, in the first place, a record of actions by lawmakers facing specific choices about protecting investors, consumers, or borrowers or strengthening the stability, transparency, or accountability of the financial sector. But the nature of the measures voted on is also revealing in itself.

Eight years after the financial crisis and six years after passage of the Dodd-Frank financial reforms, most voters, regardless of political party, not only express broad support for the reforms already enacted, but also say they want the rules governing banks and lending companies to be made tougher. In Congress, however, the great majority of the bills and amendments brought up for a vote in 2015 and 2016 were industry-backed proposals to weaken existing reforms or the agencies responsible for carrying them out, or to take other deregulatory steps.

These measures fell into several broad categories. Some took aim at specific reforms. There were bills or amendments designed, for example, to carve out significant exemptions from new mortgage rules requiring advance verification of a borrower’s ability to repay; to delay the ability of the Consumer Financial Protection Bureau to curb the financial industry’s use of forced arbitration clauses with class-action bans; to roll back risk controls at major “too big to fail” financial institutions, increasing the danger of another bailout; and to undermine or block the Department of Labor’s plan to close gaping loopholes in the fiduciary-duty standard for retirement investment advisers.

Other measures were directed at the authority or independence of the financial regulatory agencies, especially the CFPB and the Financial Stability Oversight Council (FSOC). These are two important new bodies created by the Dodd-Frank Act—one to safeguard consumers against deceptive or abusive financial products and practices, and the other to identify patterns and practices that can threaten the safety and stability of the financial system, and to make sure systemically significant financial institutions do not escape from appropriate regulation.

Yet another set of measures, including some that apply to nonfinancial as well as financial oversight bodies, would add new obstacles to the already complicated and drawn-out processes agencies must go through before issuing a final rule or moving ahead with an enforcement action.

The good news is that none of the anti-reform measures covered in this report passed both chambers and were signed into law as stand-alone bills. Twenty-six such measures passed out of the House Financial Services Committee with more than a majority vote, however, and 14 were approved by the full House of Representatives. While only a few gained traction in the Senate, the end of 2015 saw a high-stakes battle in both chambers over efforts to promote a long list of these measures as amendments, or riders, to spending bills or other “must pass” legislation.

In 2014, industry lobbyists managed, over protest from financial reform advocates, to win passage of a rider that repealed an important provision of the Dodd-Frank Act, putting the big banks back in a position to use insured deposits and other taxpayer subsidies to gamble in the riskiest financial derivatives. In 2015, the advocacy community mobilized early, the Administration took a strong preemptive stand, and with pro-reform lawmakers in both the House and Senate standing firm, the defenders of the public interest were largely successful in spreading their message and keeping harmful financial regulation policy riders out of the omnibus spending bill.

That said, between the omnibus bill and a giant transportation funding bill, the financial industry did win some limited victories, securing the approval of one provision allowing collectors of debt owed to the federal

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government (including federal student loans) to call cell phones without the express permission of their owners, and another widening a “rural-area” exemption from mortgage safeguards established by the CFPB. More such battles can be expected as the current Congress winds to a close.

It is also important to note that deregulatory proposals, even when they fail, can have an intimidating effect on the agencies involved, and may be put forward partly or largely for that purpose. In addition, Congress controls the purse-strings of several key financial regulators; that power, too, can be used to cow an agency or impede its effectiveness. This has been a particular problem for the Commodity Futures Trading Commission (CFTC). Dodd-Frank gave the CFTC a vast and crucially important new area of responsibility—regulation of the derivatives markets; and yet, year after year, the Commission has been drastically under-funded, leaving it without sufficient resources to carry out its legislative mandate.

Finally, the time and energy devoted to opposing deregulatory proposals is time and energy not spent examining the real, continuing problems of the financial system or debating credible remedies for them. Some lawmakers have come forward with such proposals in the current Congress: the 21st Century Glass-Steagall Act, for example, would reestablish the wall between conventional banking and the risky world of Wall Street securities packaging and trading. To cite just a few more examples, measures have been introduced to establish a Wall Street transaction tax (partly to combat the dangers of high-speed trading and nudge the financial markets away from speculation back toward their core mission of providing capital for private and public investment), to give the CFPB more authority to protect members of the military against predatory lending, and to close the tax loophole for carried interest and require additional reporting from private funds. These bills have not been voted on, however.

The next section of this report includes summaries of the measures covered, along with a note about the congressional action taken in each case. Although the votes are organized by topic (consumer protection, systemic risk, etc.), it should be noted that many of these bills and amendments deal with a range of issues and could therefore have been assigned to more than one category.

Each summary comes with links to the text of the proposal and to the official record of votes cast either on the House or Senate floor or, where a bill did not get a floor vote, in committee. In addition, we have compiled as online appendices to this report tables of the relevant House and Senate votes with the measures presented side by side, making it easy to see how a particular House member or Senator voted on the full complement of issues, as well as who voted for or against any particular measure.

Together, these summaries and tables tell the story of an important set of decisions made by members of the 114th Congress.
Consumer Protection and the CFPB

2016 Votes

Fairness in Class Action Litigation and Furthering Asbestos Claim Transparency Act of 2016. HR 1927, Roll Call #33.
In a class action suit, the Federal Rules of Civil Procedure require the class as a whole to have the same type of injury stemming from the same unlawful conduct. Under HR 1927, it would also be necessary to demonstrate, before a class action could proceed, that every individual in a class has an injury of the same “scope.” Since classes inherently include a range of affected individuals, HR 1927 would force federal courts to deny class certification to important, worthy classes of aggrieved consumers, employees, and small businesses. AFR opposed.

Introduced by Rep. Bob Goodlatte (R-Va.), HR 1927 was approved on Jan. 8, 2016 by a vote of 211-188 in the House of Representatives.

Taking Account of Bureaucrats’ Spending Act of 2015. HR 1486, Roll Call 106.
HR 1486 would subject the Consumer Financial Protection Bureau (CFPB) to the annual congressional appropriations process. Like other federal bank regulators, the CFPB is currently insulated from the political pressure of that process. Moreover, while other bank regulators have mechanisms to increase their own independent funding, only the CFPB’s budget is capped by Congress. HR 1486 would prevent the CFPB from consistently enforcing the consumer protection laws with predictable, independent funding. AFR opposed.

Introduced by Rep. Andy Barr (R-Ky.), HR 1486 was approved on April 13, 2016 by a vote of 33-20 in the House Financial Services Committee.

This Amendment would add an appropriations rider rescinding the Consumer Financial Protection Bureau’s (CFPB) auto lending guidance. In the process, it would restrict the CFPB’s ability to help lenders understand how they can avoid violating the law, and it would interfere with the CFPB’s and the Department of Justice’s work to fight discrimination in auto lending and promote a fair auto lending market for all consumers. AFR opposed.

Introduced by Rep. Frank Guinta (R-NH.), Amendment 1251 was approved on July 7, 2016 by a vote of 260-162 in the House of Representatives.

This Amendment would strike an appropriations rider hindering the Consumer Financial Protection Bureau’s (CFPB) efforts to inform consumers about critical consumer protection tools. The CFPB should have the same ability as other agencies to make consumers aware of options they can use to address concerns associated with financial products. AFR opposed.

Introduced by Rep. Vicky Hartzler (R-Mo.), Amendment 1271 was approved on July 7, 2016 by a vote of 242-179 in the House of Representatives.
2015 Votes

Perdue Amendment to Senate Budget Resolution. Amendment.
Perdue Amendment.
This amendment would end the CFPB’s independent funding, and instead make it subject to the Congressional appropriations process. Like the other financial regulators, the Bureau is currently not funded though that process in order to insulate it from political and financial industry pressure. If it had to depend on annual appropriations, banks and predatory lenders would be in a position to get friendly lawmakers to use the power of the purse to intimidate the CFPB and block regulatory actions requiring companies to end abusive practices. AFR opposed.

Introduced by Sen. David Perdue (R-Ga.), the amendment was approved on Mar. 26, 2015 by a vote of 12-10 in the Senate Budget Committee.

Bureau of Consumer Financial Protection Advisory Boards Act. HR 1195, Roll Call #167.
Under a “pay-for” amendment adopted in the House Rules Committee, this legislation as passed on the floor would cut the CFPB’s budget by an estimated $45 million over five years, turning the bill into a significant attack on the Bureau and its ability to perform the mission assigned to it by the Dodd-Frank Act. Another portion of HR 1195 directs the CFPB to establish a new and largely redundant set of industry review boards, and to consult them in the exercise of its authority to protect consumers. The CFPB already consults amply with industry at every stage of the rulemaking process. AFR opposed.

Introduced by Rep. Robert Pittenger (R-N.C.), HR 1195 was approved on Apr. 22, 2015 by a vote of 235-183 in the House of Representatives.

This amendment to the National Defense Authorization Act removed language designed to delay the adoption of new and stronger rules implementing the Military Lending Act (MLA) of 2006. The original rules, issued by the Defense Department in 2007, applied the 36 percent interest-rate cap and other protections in the statute to certain types of payday and auto-title loans made to servicemembers and their families. Because of major gaps in the rules, however, high-cost open-end loans and payday installment loans continued. The new rules close those loopholes. The Duckworth amendment cleared the way for the new, expanded protections to be finalized and go into effect as scheduled. AFR supported.

Introduced by Rep. Tammy Duckworth (D-Ill.), Amendment 143 was approved on Apr. 29, 2015 by a vote of 32-30 in the House Armed Services Committee.

This amendment would eliminate the Consumer Financial Protection Bureau’s supervisory authority over large banks with assets between $10 billion and $50 billion. The CFPB exists to address unfair, deceptive, and abusive practices by the financial industry. The Dodd-Frank Act gave the Bureau supervisory authority over banks with at least $10 billion in assets—the country’s 112 largest banks—in order to make sure that consumers’ interests are protected when they do business with these major market participants. The Toomey amendment would leave only 38 institutions subject to CFPB oversight, exempting 99% of all U.S. banks. (The underlying bill is described under “Systemic Risk and Derivatives.”) AFR opposed.

Introduced by Sen. Pat Toomey (R-Penn.), Amendment 8 was approved on May 21, 2015 by a vote of 13-9 in the Senate Banking Committee.

This amendment would prohibit the financial oversight agencies from implementing or participating in Operation Choke Point. Operation Choke Point is a Justice Department-led initiative, strongly opposed and badly misrepresented by payday lenders and other financial companies, which protects consumers by cracking down on banks and other firms that knowingly facilitate fraud by processing payments for scammers and lawbreakers. AFR opposed.

Introduced by Sen. Mike Crapo (R-Idaho), Amendment 19 was approved on May 21, 2015 by a vote of 13-9 in the Senate Banking Committee.

Financial Institutions Examination Fairness and Reform Act. HR 1941, Roll Call #46.
This legislation imposes a cumbersome new appeals and review process on bank examiners, creating numerous opportunities for banks to delay or avoid making changes that supervisors require in order to protect consumers and the public. This process would be likely to greatly reduce the speed and effectiveness of bank
supervision on the part of both prudential regulators and the Consumer Financial Protection Bureau. AFR opposed.

Introduced by Rep. Lynn Westmoreland (R-Ga.), HR 1941 was approved on July 29, 2015 by a vote of 45-13 in the House Financial Services Committee.

This bill would change the structure of the CFPB; instead of being led by a single director, it would be headed by a five-member commission. As a director-led agency, the Consumer Bureau has proved to be a strong and effective regulator of an industry long associated with deceptive and abusive practices. Regulatory commissions, by contrast, often have difficulty taking forceful action and can get stuck in partisan gridlock. AFR opposed.

Introduced by Rep. Randy Neugebauer (R-Texas), HR 1266 was approved on Sept. 30, 2015 by a vote of 35-24 in the House Financial Services Committee.

Reforming CFPB Indirect Auto Financing Guidance Act. HR 1737 Roll Call #637
Over the past several years, the Consumer Financial Protection Bureau has begun to tackle the long-neglected and well-documented problem of discriminatory auto lending, linked to hidden kickbacks that let car dealers profit by charging higher interest rates than a customer would qualify for based simply on creditworthiness. While dealers deserve to be paid for their financing work, this form of compensation has contributed to a longstanding pattern of higher-cost loans for African-American and Latino borrowers, relative to white borrowers with similar credit. HR 1737 would invalidate a CFPB guidance on fair-lending-law compliance for third-party lenders working with dealerships. It would also impose burdensome and unnecessary new procedures on any future CFPB efforts to address the issue. This bill would sanction and perpetuate a system that routinely costs minority car buyers more money and puts them at added risk of having their cars repossessed as a result. AFR opposed.

Introduced by Rep. Frank Guinta (R-N.H.), HR 1737 was approved on Nov. 18, 2015 by a vote of 332-96 in the House of Representatives.
Executive Compensation

2016 Votes

This Amendment would add an appropriations rider that would prohibit the Securities and Exchange Commission (SEC) from enforcing rules that require public companies to disclose the ratio of their chief executive’s pay to that of their median employee. Pay-ratio disclosure is required by the Dodd-Frank Act and can be a valuable tool for investors seeking to evaluate a company’s business practices and long-term soundness. AFR opposed.

Introduced by Rep. Bill Huizenga (R-Mich.), Amendment 1254 was approved on July 7, 2016 by a vote of 236-185 in the House of Representatives.

2015 Votes

Reed amendment to Senate budget resolution. Amendment 919, Roll Call #127
This amendment would carry out the intent of a law, originally enacted in 1993, setting a $1 million-a-year cap on the corporate-tax deductibility of any one executive’s pay. Because of a loophole for “performance-based” pay, corporations have been able to simply call sky-high salaries performance-based, and deduct much larger amounts. AFR supported.


Burdensome Data Collection Relief Act. HR 414, Roll Call #59.
This legislation would eliminate the requirement in Section 953(b) of the Dodd-Frank Act that firms publicly disclose the ratio of the pay of their chief executive officer to that of their median worker. Wage differentials affect company performance and are therefore important to investors. They are also material information for the significant number of investors who prioritize social impact in their investment choices, and may wish to consider firm wage-setting practices as part of their decision making. AFR opposed.

Investor Protection and Market Integrity

2016 Votes

Capital Markets Improvements Act of 2016. **HR 1675. Roll Call #61.**
HR 1675: (1) creates a statutory safe harbor exempting broker-dealers from rules to prevent conflicts of interest in analyst reports on new financial products; (2) eliminates the Securities and Exchange Commission’s registration requirements for merger and acquisition brokers; (3) exempts the majority of publicly traded companies from filing machine-readable financial statements; and (4) imposes extensive new requirements on the SEC to review its body of existing regulations. HR 1675 would significantly reduce the SEC’s ability to provide effective oversight of complex financial products. **AFR opposed.**

Introduced by Rep. Randy Hultgren (R-Ill.), HR 1675 was approved on Feb. 3, 2016 by a vote of 265-159 in the House of Representatives.

Main Street Growth Act. **HR 4638. Roll Call #103.**
HR 4638 would permit the creation of SEC-registered “venture exchanges” for trading ownership shares of early stage startup companies. These exchanges would be exempted from a wide variety of SEC regulations governing exchange conduct, and the “venture securities” traded on such exchanges would be given a blanket exemption from state anti-fraud laws. Such exchanges are likely to require more investor protections, not less, in order to prevent fraud and abuse, because the startup companies to be traded on these exchanges generally lack a track record of documented financial performance for outside investors, and are likely to have enormous informational advantages over outside investors in pricing the company. **AFR opposed.**

Introduced by Rep. Scott Garrett (R-N.J.), HR 4638 was approved on March 2, 2016 by a vote of 32-25 in the House Financial Services Committee.

Helping Angels Lead Our Startups (HALOS) Act. **HR 4498. Roll Call #171.**
HR 4498 would permit issuers of unregistered securities to be exempted from general-solicitation safeguards, as long as such solicitations were made at an “event” sponsored by any of a wide range of non-profit or educational organizations, investor associations, or trade associations. This exemption is overly broad and would likely lead to losses for investors who are not prepared to take the significant risks associated with purchases of unregistered securities. **AFR opposed.**

Introduced by Rep. Steve Chabot (R-Ohio), HR 4498 was approved on April 27, 2016 by a vote of 325-89 in the House of Representatives.

Due Process Restoration Act of 2015. **HR 3798. Roll Call # FC-105.**
HR 3798 would allow respondents to unilaterally terminate an SEC administrative proceeding, leaving the SEC to either re-file in federal court or drop charges. It would also raise the burden of proof in these proceedings by requiring the SEC to show clear and convincing evidence that a company has violated the law—a significantly greater burden than the preponderance-of-the-evidence standard used in nearly all civil cases. Respondents in SEC hearings are already protected through robust opportunities for discovery, a public hearing, a decision made by a neutral administrative law judge with subject matter experience, and an appeal to a federal court of appeals. This bill would place inappropriate barriers in the way of accountability for firms that violate securities laws. **AFR opposed.**

Introduced by Rep. Scott Garrett (R-N.J.), HR 3798 was approved on March 2, 2016 by a vote of 32-25 in the House Financial Services Committee.

Joint Resolution to Disapprove Department of Labor “Fiduciary” Rule. **HJ Res. 88. Roll Call #176.**
The Department of Labor’s (DoL) rule will require all financial professionals who provide retirement investment advice to put their clients’ best interests ahead of their own financial interests. This rule will
help Americans keep more of their hard-earned savings and enjoy a more financially secure and independent retirement. HJ Resolution 88 was an attempt to invoke the Congressional Review Act to invalidate the DoL rule before it could take effect. AFR opposed.

Introduced by Rep. David Roe (R-Tenn.), HJ Res 88 was approved on April 28, 2016 by a vote of 234-183 in the House of Representatives.


This bill would reduce or eliminate investor protections for sale of equity by small and medium-sized companies, increasing the likelihood of fraud and market manipulation. It would also ban the SEC from establishing appropriate fraud protections for mass marketing of private offerings to the public. AFR opposed.

Introduced by Rep. Ann Wagner (R-Mo.), HR 2357 was approved on May 20, 2016 by a vote of 33-24 in the House Financial Services Committee.

Senate Vote on Joint Resolution to Disapprove Department of Labor “Fiduciary” Rule. HJ Res. 88. Roll Call #88.

The Department of Labor’s (DoL) rule will require all financial professionals who provide retirement investment advice to put their clients’ best interests ahead of their own financial interests. This rule will help Americans keep more of their hard-earned savings and enjoy a more financially secure and independent retirement. HJ Resolution 88 was an attempt to invoke the Congressional Review Act to invalidate the DoL rule before it could take effect. AFR opposed.

Introduced by Rep. David Roe (R-Tenn.), HJ Res 88 was approved on May 24, 2016 by a vote of 56-41 in the Senate.

Move to Override Presidential Veto of Joint Resolution to Disapprove Department of Labor “Fiduciary” Rule. HJ Res. 88. Roll Call #338.

The Department of Labor’s (DoL) rule will require all financial professionals who provide retirement investment advice to put their clients’ best interests ahead of their own financial interests. This rule will help Americans keep more of their hard-earned savings and enjoy a more financially secure and independent retirement. Joint Resolution 88 was an attempt to invoke the Congressional Review Act to invalidate the DoL rule before it could take effect. AFR opposed.

Introduced by Rep. David Roe (R-Tenn.), HJ Res. 88 was vetoed by the President on June 8, 2016. On June 22, an attempt to override the veto failed by a vote of 239-180 in the House of Representatives, falling short of the required two-thirds majority.


This amendment would have eliminated the $50 million cut in funding for the Securities and Exchange Commission (SEC)-funding needed for effective oversight of the securities market. Given that the SEC is independently funded through a tiny fee on Wall Street, rather than through the general Treasury, the cost of higher funding levels does not fall on taxpayers. AFR supported.

Introduced by Rep. James A. Himes (D-Conn.), Amendment 1231 was rejected on July 6, 2016 by a vote of 183-238 in the House of Representatives.


This Amendment would strike an appropriations rider preventing disclosure of campaign donations made by public companies and federal contractors. There is broad interest in this disclosure: some of the most common shareholder proposals are those related to a company’s political spending, and more than 1.2 million people have asked the SEC to pursue corporate political disclosure rules. AFR supported.

Introduced by Rep. Daniel T. Kildee (D-Mich.), Amendment 1234 was rejected on July 6, 2016 by a vote of 186-236 in the House of Representatives.


This Amendment would add an appropriations rider prohibiting the Securities and Exchange Commission (SEC) from adopting rules requiring shareholder-nominated directors to be included on an equal basis on company proxy ballot cards. Fair corporate elections give shareholders a meaningful voice in corporate board elections and thereby increase corporate accountability. AFR opposed.

Introduced by Rep. Scott Garrett (R-N.J.), Amendment 1247 was approved on July 7, 2016 by a vote of 243-180 in the House of Representatives.
Investment Advisers Modernization Act of 2016. HR 5424. Roll Call #495.

Prior to the passage of the Dodd-Frank Act in 2010, advisers to private funds were exempt from core oversight requirements under the Investment Advisers Act of 1940. Dodd-Frank required these fund advisers to register with the Securities and Exchange Commission (SEC), enabling much greater regulatory oversight of private funds and imposing greater fiduciary duties to investors. HR 5424 would create a laundry list of exemptions to the new Dodd-Frank requirements, including an end to restrictions on advertisements containing testimonials and past recommendations, and a prohibition on SEC efforts to apply anti-fraud protections to sales literature. AFR opposed.

Introduced by Rep. Robert Hurt (R-Va.), HR 5424 was approved on Sept. 9, 2016 by a vote of 261-145 in the House of Representatives.

2015 Votes


This legislation would exempt more than 60 percent of publicly traded companies from having to file machine-readable financial statements. Congress should be taking steps to help the Securities and Exchange Commission and the issuer community bring financial reporting into the 21st century by creating an open data-disclosure system to improve transparency for investors, issuers, and the public. HR 1965 would move the markets in the opposite direction. AFR opposed.

Introduced by Rep. Robert Hurt (R-Va.), HR 1965 was approved on May 20, 2015 by a vote of 44-41 in the House Financial Services Committee.


This legislation would eliminate SEC broker-dealer registration requirements—which provide valuable oversight information for regulators and the public—for merger-and-acquisition brokers. HR 686 poses risks to investors and interferes with needed oversight of private equity firms. AFR opposed.

Introduced by Rep. Bill Huizenga (R-Mich.), HR 686 was approved on May 20, 2015 by a vote of 36-24 in the House Financial Services Committee.

Streamlining Excessive and Costly Regulations Review Act. HR 2354. Roll Call #40.

This legislation would impose burdensome new regulatory-review requirements on the Securities and Exchange Commission. Under current laws and executive orders, the SEC already has a duty to periodically review its rules in order to determine whether they continue to be effective in protecting investors. Moreover, the Commission frequently issues exemptions or no-action letters based on requests from market participants to revisit the utility of past regulations. The additional review requirements imposed by HR 2354 would create a dangerous new opportunity for regulated firms to use the courts to challenge agency actions they dislike. AFR opposed.

Introduced by Rep. Robert Hurt (R-Va.), HR 2354 was approved on May 20, 2015 by a vote of 41-16 in the House Financial Services Committee.

Retail Investor Protection Act. HR 1090. Roll Call #575. This legislation would derail the Department of Labor’s efforts to insist that Wall Street brokers and insurance company salespeople who advertise themselves as retirement investment “advisers” give what most people would call honest advice—the kind that puts their clients’ best interests first. Conflicted advice costs American workers and retirees an estimated $17 billion a year in foregone savings. Under the terms of HR 1090, DoL would have to wait for action by the Securities and Exchange Commission, which has been working on this issue for a decade without action, and shows no sign that it will complete a rule soon. The bill also saddles the SEC with new procedural requirements before it can promulgate its own rule. AFR opposed.

Introduced by Rep. Ann Wagner (R-Mo.), HR 1090 was approved on Oct. 27, 2015 by a vote of 245-186 in the House of Representatives.
Small Business Credit Availability Act. HR 3868, Roll Call #72.
This legislation would make at least three major deregulatory changes in the oversight of Business Development Corporations (BDCs), exposing them to greater leverage and increasing the risks for retail investors and retirees. In addition, HR 3868 would allow BDC funds to be diverted into financial entities rather than being invested in the real-economy small businesses that BDCs were created to support. AFR opposed.

Introduced by Rep. Mick Mulvaney (R-S.C.), HR 3868 was approved on Nov. 4, 2015 by a vote of 53-4 in the House Financial Services Committee.
Mortgage and Housing Issues

2016 Votes

Financial Services and General Government Appropriations Act, 2017. Amendment #1227, Roll Call #358. This Amendment would add an appropriations rider to cut funding for Community Development Financial Institutions. This would be a misguided attempt to reverse elements of the Justice Department’s well-funded settlements of mortgage-backed securities claims. AFR opposed.

Introduced by Rep. Sean P. Duffy (R-Wis.), Amendment 1227 was rejected on July 6, 2016 by a vote of 166-254 in the House of Representatives.

Financial Services and General Government Appropriations Act, 2017. Amendment #1256, Roll Call #386. This Amendment would add an appropriations rider barring agencies from meeting their language-access obligations under Title VI of the Civil Rights Act of 1964. The 25.3 million U.S. residents with limited English proficiency are unusually vulnerable to fraud and predatory practices, and the regulatory agencies responsible for protecting all consumers from financial abuse should continue to communicate with them. AFR opposed.

Introduced by Rep. Steve King (R-Iowa), Amendment 1256 was rejected on July 7, 2016 by a vote of 192-232 in the House of Representatives.

Stop Settlement Slush Funds Act of 2016. HR 5063, Roll Call #488. Out of all the consumer-relief dollars granted in claims related to the foreclosure crisis, a tiny fraction has gone to HUD-approved housing counseling agencies and legal aid organizations. This additional funding has made it possible to improve outcomes for homeowners facing foreclosure and to facilitate mortgage modifications. HR 4852 would prohibit federal settlements from including payments or in-kind relief to third-party organizations or others who were not direct victims of a defendant’s illegal conduct. AFR opposed.

Introduced by Rep. Bob Goodlatte (R-Va.), HR 5063 was approved on Sept. 7, 2016 by a vote of 241-174 in the House of Representatives.

2015 Votes

Community Institution Mortgage Relief Act. HR 1529, Roll Call #21. This legislation would exempt option-ARM and other dangerous mortgage loans from ability-to-repay requirements. HR 1529 would also remove the safeguard of required escrow accounts from loans that currently have that protection. AFR opposed.

Introduced by Rep. Brad Sherman (D-Calif.), HR 1529 was approved on Mar. 25, 2015 by a vote of 48-10 in the House Financial Services Committee.

Preserving Access to Manufactured Housing Act. HR 650, Roll Call #151. This legislation would roll back consumer safeguards for purchasers of mobile (or manufactured) homes. Among other things, it would substantially raise both the interest-rate and fee triggers above which added borrower protections apply. HR 650 would also permit lenders to get around regulations designed to protect borrowers with high-cost loans. The net effect would be to make homeownership more costly for those who can least afford it. AFR opposed.

Introduced by Rep. Stephen Lee Fincher (R-Tenn.), HR 650 was approved on Apr. 14, 2015 by a vote of 263-162 in the House of Representatives.

Mortgage Choice Act. HR 685, Roll Call #152. This legislation would carve out a loophole in new mortgage-lending rules, allowing the originators of some high-fee loans to enjoy the advantage of a regulatory safe harbor despite the high fees. It would do so by exempting certain fees paid to lender-affiliated title companies—fees associated with a long history of
price-gouging—from a points-and-fees threshold. This would raise costs and remove protections for millions of homebuyers. **AFR opposed.**


**Homebuyers Assistance Act. HR 3192, Roll Call #540.**

This legislation would undermine compliance with new mortgage disclosure rules by letting lenders off the hook, even when homeowners have been harmed, for the first four months after the new rules go into effect. HR 3192 would remove key incentives for lenders to comply, leaving misled homeowners with no recourse. **AFR opposed.**

*Introduced by Rep. French Hill (R-Ariz.), HR 3192 was approved on Oct. 7, 2015 by a vote of 303-121 in the House of Representatives.*

**Portfolio Lending and Mortgage Access Act. HR 1210, Roll Call #636.**

This bill grants even the largest banks significant and dangerous exemptions from new mortgage affordability rules if they keep loans on their own books. HR 1210 would sacrifice important consumer protections and allow for higher-cost, riskier lending practices. Abusive and unaffordable mortgage lending by big banks and other large financial institutions was a central cause of the financial crisis, and of the devastating foreclosures that followed. **AFR opposed.**

*Introduced by Rep. Andy Barr (R-Ky.), HR 1210 was approved on November 18, 2015 by a vote of 255-174 in the House of Representatives.*
Regulatory Authority and Effectiveness

2016 Votes

Financial Institution Customer Protection Act of 2016. HR 766, Roll Call # 63.
HR 766 would amend the Financial Institutions Reform, Recovery, and Enforcement Act (FIRREA) to—among other things - eliminate penalties for and investigative authority into unlawful conduct “affecting” federally insured financial institutions. Instead, agencies could penalize or investigate illegal conduct only “against” a financial institution or “by” the institution against a third party. This would hamper critical regulatory efforts to detect fraud and money laundering, putting consumers and financial institutions at risk of serious financial loss. AFR opposed.

Introduced by Rep. Blaine Luetkemeyer (R-Mo.), HR 766 was approved on Feb. 4, 2016 by a vote of 250-169 in the House of Representatives.

HR 2896 requires financial regulators to determine the necessity, appropriateness, and impact of applying regulatory action to certain institutions or classes of institutions. Since an appropriately “tailored” approach to regulation is already in place, the main effect of HR 2896 would be to add numerous new “cost-benefit”-type requirements that would make it far more difficult to take regulatory action in the future. This bill also forces banking regulators to conduct a burdensome and time-consuming re-analysis of every consumer and financial protection adopted under the Dodd-Frank Act, the CARD Act, and other recent consumer protection and financial stability laws. AFR opposed.

Introduced by Rep. Scott R. Tipton (R-Colo.), HR 2896 was approved on March 3, 2016 by a vote of 34-22 in the House Financial Services Committee.

Financial Services and General Government Appropriations Act, 2017. HR 5485, Roll Call #398.
This appropriations bill was loaded with ideological policy riders aimed at weakening Wall Street oversight and consumer protection, including provisions to undermine the CFPB’s independence by ending its dedicated funding, changing it to a gridlock-prone multi-member Commission, delay the CFPB’s rules concerning abusive payday loans and mandatory arbitration clauses that limit consumer rights, and undermine SEC efforts to improve shareholder protections. It also provided inadequate funding for several regulatory agencies. AFR opposed.

Introduced by Rep. Ander Crenshaw (R-Fla.), HR 5485 was approved on July 7, 2016 by a vote of 239-185 in the House of Representatives.

Separation of Powers Restoration Act of 2016. HR 4768, Roll Call #416.
HR 4768 would overturn Chevron U.S.A., Inc., v. NRDC, a 1984 Supreme Court case that established a well-understood framework for judicial review of statutory interpretation by agencies, including financial regulators, making it easier for interested financial (and other) industry players to overturn public interest protections. AFR opposed.

Introduced by Rep. John Ratcliffe (R-Tex.), HR 4768 was approved on July 12, 2016 by a vote of 240-171 in the House of Representatives.

Regulatory Integrity Act of 2016. HR 5226, Roll Call #510.
HR 5226 would hamstring agencies’ engagement of the public in the rulemaking process by instituting a vague ban on “statements of aggrandizement” in communications related to a proposed rule. AFR opposed.

Introduced by Rep. Tim Walberg (R-Mich.), HR 5226 was approved on Sep. 14, 2016 by a vote of 250-171 in the House of Representatives.

2015 Votes

Regulatory Accountability Act. HR 185, Roll Call #28.
Under the terms of this legislation, the agencies charged with oversight of the largest banks and most critical
financial markets would have to comply with a host of new bureaucratic and procedural requirements. The ability of financial regulators to take effective action against deceptive, exploitative, and reckless industry practices would be sharply reduced, tilting the playing field further toward powerful Wall Street banks, and away from the public interest. **AFR opposed.**

*Introduced by Rep. Bob Goodlatte (R-Va.), HR 185 was approved on Jan. 13, 2015 by a vote of 250-175 in the House of Representatives.*

**Promoting Job Creation and Reducing Small Business Burdens Act. HR 37, Roll Call #37.**

This legislation includes numerous changes that could have significant negative impacts on regulators’ ability to police the financial markets so that they function safely and transparently. Provisions in HR 37 would weaken regulatory authority over derivatives markets, private equity firms, reporting by public corporations, and bank holdings of complex debt securities. **AFR opposed.**


**Unfunded Mandates Information and Transparency Act. HR 50, Roll Call #64.**

This legislation would impose dozens of additional paper work and analysis burdens on the financial regulators who oversee Wall Street; and then, in a departure from existing law, it would empower banks and other financial companies to challenge a regulation in court based on even a single claimed analytical failure. HR 50 also calls for a $36 million cut in the budgetary authority of the Consumer Financial Protection Bureau. By impeding the work of the regulatory agencies and making it easier for companies to file lawsuits, this bill would increase the likelihood of a resurgence of the reckless practices that caused such enormous economic damage in 2008 and '09. **AFR opposed.**

*Introduced by Rep. Virginia Foxx (R-Va.), HR 50 was approved on Feb. 4, 2015 by a vote of 250-173 in the House of Representatives.*

**Small Business Regulatory Flexibility Improvements Act. HR 527, Roll Call #68.**

This legislation would make it much harder for regulatory agencies to issue rules or guidance documents by adding a series of new analytical requirements to the process whenever an initiative affects small business, either directly or indirectly. Because the bill defines “indirect effects” broadly, it would mandate wasteful new analyses that could be applied to virtually any action an agency attempts to undertake, no matter how tenuous the connection to small-business interests. HR 527 also ties the hands of agencies by forcing them to delay actions until new analyses are completed. **AFR opposed.**

*Introduced by Rep. Steve Chabot (R-Ohio), HR 527 was approved on Feb. 15, 2015 by a vote of 260-163 in the House of Representatives.*

**Merkley amendment to Senate budget bill. Amendment 842, Roll Call 117.**

This amendment was a general statement of congressional backing for the Consumer Financial Protection Bureau. AFR supported.

*Introduced by Sen. Jeff Merkley (D-Ore.), Amendment 842 failed on Mar. 26, 2015 by a vote of 46-54 in the U.S. Senate.*

**Regulations from the Executive in Need of Scrutiny (REINS) Act. HR 427, Roll Call #482.**

This legislation would require economically significant regulations—including financial regulations—to be approved by both chambers of Congress before taking effect. This requirement would cover all major rules, including uncontroversial ones. Well-funded special interests would gain leverage to prevent the adoption of important regulations they oppose. The financial industry would be in a strong position to block rules intended to curb Wall Street recklessness and deceptive or abusive practices. **AFR opposed.**

*Introduced by Rep. Todd Young (R-Ind.), HR 427 was approved on July 28, 2015 by a vote of 243-165 in the House of Representatives.*

**Financial Institution Customer Protection Act. HR 766, Roll Call #43.**

This legislation would amend the Financial Institutions Reform, Recovery, and Enforcement Act (FIRREA) to eliminate penalties for, and investigative authority into, unlawful conduct “affecting” federally insured financial institutions. It would inappropriately restrict regulatory anti-fraud efforts under the Department of Justice’s “Operation Choke Point,” an effort that targets banks that have knowingly facilitated access by scammers and fraudsters to consumer bank accounts. **AFR opposed.**

*Introduced by Rep. Blaine Luetkemeyer (R-Mo.), HR 766 was approved on July 29, 2015 by a vote of 35-19 in the House Financial Services Committee.*
Systemic Risk and Derivatives

2016 Votes

HR 4166 creates a “Qualified CLO” that would exempt the securitization of many Collateralized Loan Obligations (CLOs) from Dodd-Frank risk retention requirements. HR 4166 would go beyond an existing exemption, by eliminating most of the loan underwriting standards and reducing the risk retention requirement from 500 basis points to just 40 basis points. This new exemption would interfere with the proper alignment of incentives between the securitization sponsor and the investor. AFR opposed.

Introduced by Rep. Andy Barr (R-Ky.), HR 4166 was approved on March 3, 2016 by a vote of 42-15 in the House Financial Services Committee.

HR 4620 would increase the scope of underwriting-based exemptions to the Dodd-Frank risk retention requirements for commercial real estate securitizations. Regulators have already incorporated significant exemptions to these risk retention requirements. Inadequate protections of this kind were a crucial cause of the 2008 financial crisis, which heavily impacted the commercial real estate market. AFR opposed.


Repeal of Dodd-Frank Title II. HR 4894. Roll Call #107.
HR 4894 repeals Title II of the Dodd-Frank Act, which established clear legal authority for receivership and liquidation of any failing and systemically important financial institution. If this bill became law, regulators would once again be tempted, during a financial crisis, to bail out failed megabanks and insurance companies as they did in 2008. AFR opposed.

Introduced by Rep. Lynn A. Westmoreland (R-Ga.), HR 4894 was approved on April 13, 2016 by a vote of 34-22 in the House Financial Services Committee.

Financial Stability Oversight Council Reform Act. HR 3340. Roll Call #146.
HR 3340 would eliminate the independent funding for the Financial Stability Oversight Commission (FSOC) and the Office of Financial Research (OFR), subjecting the budget for these agencies to the appropriations process. It would also require the OFR to provide a 90-day notice and comment period prior to issuing any report or rule. HR 3340 would limit the independence of the agency and its ability to objectively assess financial risk free of pressures from financial institutions that may have a stake in the outcome. AFR opposed.

Introduced by Rep. Tom Emmer (R-Minn.), HR 3340 was approved on April 14, 2016 by a vote of 239-179 in the House of Representatives.

This Amendment would add an appropriations rider that would eliminate the ability of the Financial Stability Oversight Council (FSOC) to apply increased oversight to large non-bank financial entities that pose a risk to the financial system. The Dodd-Frank Act created a mechanism for such increased oversight in order to guarantee that financial sector giants with the potential to significantly destabilize the financial system and the economy no longer escape regulatory scrutiny. AFR opposed.

Introduced by Rep. Scott Garrett (R-N.J.), Amendment 1248 was approved on July 7, 2016 by a vote of 239-182 in the House of Representatives.

2015 Votes

The legislation would delay the application of new capital rules by prudential regulators. Because its
provisions would apply to all banks other than the country’s eight biggest, large regional banks with hundreds of billions of dollars in assets would be able to postpone action to strengthen their capital positions. Excessive bank leverage was a major contributor to the global financial crisis. Congress should not intervene to weaken new rules that strengthen controls on bank borrowing. **AFR opposed.**

*Introduced by Rep. Ed Perlmutter (D-Colo.), HR 1408 was approved on Mar. 25, 2015 by a vote of 49-9 in the House Financial Services Committee.*

**Swap Data Repository and Clearinghouse Indemnification Correction Act. HR 1847, Roll Call #32.**

This legislation would make it clear that derivatives clearinghouses and data repositories are NOT required to indemnify the government for any litigation costs resulting from information sharing arrangements. These indemnification requirements act as a barrier to necessary data sharing between regulators and governments. **AFR supported.**

*Introduced by Rep. Rick Crawford (R-Ariz.), HR 1847 was approved on May 20, 2015 by a vote of 60-0 in the House Financial Services Committee.*

**Financial Regulatory Improvement Act. S 1484.** The numerous provisions of this multi-hundred page bill would, among other things, weaken protections against the kind of mortgage lending abuses that were at the heart of the financial crisis, create major barriers to designating large non-bank financial institutions for heightened oversight, and delay Dodd-Frank regulations that have yet to be implemented. **AFR opposed.**

*Introduced by Sen. Richard Shelby (R-Ala.), S 1484 was approved on May 21, 2015 by a vote of 12-10 in the Senate Banking Committee.*

**Brown Substitute Amendment to Financial Regulatory Improvement Act. Amendment #17.**

The substitute amendment takes a better approach, balancing the concerns of real community banks with the need to apply key standards across the system. In addition, Senator Brown’s amendment includes enhancements of existing consumer protections. **AFR supported.**

*Introduced by Sen. Sherrod Brown (D-Ohio), Amendment 17 failed on May 21, 2015 by a vote of 12-10 in the Senate Banking Committee.*

**Commodity End-User Relief Act. HR 2289, Roll Call #309.**

This legislation would hinder the work of the Commodity Futures Trading Commission (CFTC) by placing inappropriate statutory restrictions on its oversight powers, and by more than doubling the number of cost-benefit analyses the agency must perform prior to taking any action. These requirements could mean years of delay and a flood of additional lawsuits, greatly limiting the CFTC’s ability to police the commodity futures and derivatives markets. To compound matters, HR 2289 does nothing to address the Commission’s most pressing problem: Congress’s persistent failure to increase its budget to a level commensurate with the importance and scale of the markets it is charged with overseeing, which have grown roughly 15-fold over the past decade. **AFR opposed.**

*Introduced by Rep. Michael Conaway (R-Tex.), HR 2289 was approved on June 9, 2015 by a vote of 246-171 in the House of Representatives.*

**Office of Financial Research Accountability Act. HR 3738, Roll Call #71.**

HR 3738 would inappropriately limit the independence of the Office of Financial Research. It would oblige the OFR to publicly announce the dates and topics of all work meetings and the nature and results of all its consultations with primary financial regulators; it would also place procedural barriers in the way of the official release of any study. By opening every stage of its work process to outside influence, this bill would greatly reduce the OFR’s ability to examine risks in the financial system free of industry lobbying pressure. **AFR opposed.**

*Introduced by Rep. Ed Royce (R-Calif.), HR 3738 was approved on Nov. 4, 2015 by a vote of 35-22 in the House Financial Services Committee.*

**Systemic Risk Designation Improvement Act. HR 1309, Roll Call #65.**

HR 1309 would significantly weaken regulatory oversight of 25 large regional bank holding companies (BHCs), which each hold over $50 billion in assets but are not among the eight U.S. mega-banks with a global footprint. These large regional banks, while smaller than the very largest Wall Street mega-banks, are still a major part of the financial system and hold trillions of dollars in assets. **AFR opposed.**

*Introduced by Rep. Blaine Luetkemeyer (R-Mo.), HR 1309 was approved on Nov. 4, 2015 by a vote of 39-16 in the House Financial Services Committee.*
Financial Stability Oversight Council Improvement Act. **HR 1550, Roll Call #66.**
HR 1550 would add numerous red-tape obstacles to the Financial Stability Oversight Council’s already cumbersome and time-consuming process for designating large non-bank financial entities as systemically important. The Council’s ability to make these determinations in a timely fashion is essential to the nation’s economic security and stability. This legislation would require the FSOC to identify “with specificity” why a financial institution might pose a risk before the Council could even request financial statements and gather information. These and other requirements could add years to the designation process. **AFR opposed.**

*Introduced by Rep. Dennis Ross (R-Fla.), HR 1550 was approved on Nov. 4, 2015 by a vote of 44-12 in the House Financial Services Committee.*

FSOC Reform Act. **HR 3340, Roll Call #69.**
This legislation would eliminate independent funding for the Financial Stability Oversight Council and its research arm, the Office of Financial Research (OFR), leaving their work much more vulnerable to the inappropriate influence of Wall Street special interests. HR 3340 also directs the OFR to solicit public comment before issuing reports on financial risk; this requirement would seriously interfere with the OFR’s ability to present independent findings and keep up with rapidly changing developments. **AFR opposed.**

*Introduced by Rep. Tom Emmer (R-Minn.), HR 3340 was approved on Nov. 4, 2015 by a vote of 33-24 in the House Financial Services Committee.*

FSOC Transparency and Accountability Act. **HR 3557, Roll Call #70.**
This legislation would sharply increase—from 10 to 26 members—the size of the Financial Stability Oversight Council. It would also impose excessive and unprecedented access requirements, permitting more than a hundred additional elected officials, political appointees, and staffers to participate in any FSOC or FSOC-related meeting. The net effect would be to burden FSOC operations in ways that would make it almost impossible for the Council to accomplish its oversight role. **AFR opposed.**

*Introduced by Rep. Scott Garrett (R-N.J.), HR 3557 was approved on Nov. 4, 2015 by a vote of 33-24 in the House Financial Services Committee.*

FSOC designation bill. **HR 3857, Roll Call #73.**
This legislation would make it harder for the Financial Stability Oversight Council to designate nonbank financial companies as systemically significant and therefore in need of heightened regulation. It would do so through a poorly drafted, overly broad provision requiring the Federal Reserve to establish prudential standards for companies before they could be designated—a step that would likely delay needed designations. **AFR opposed.**

*Introduced by Rep. Lake Messer (R-Ind.), HR 3857 was approved on Nov. 4, 2015 by a vote of 33-24 in the House Financial Services Committee.*

Federal Reserve Reform Act. **HR 3189, Roll Call #641.**
The Federal Reserve is the single most significant regulator of U.S. financial institutions, including the large Wall Street banks that played a central role in the 2008 financial crisis. HR 3189 would dramatically reduce the Fed’s ability to effectively regulate these institutions. One section of the bill directs the Fed to disclose, ahead of time, the details of its models for “stress testing” banks—the regulatory equivalent of giving out the answers to a test in advance. Another section requires the Fed to perform dozens of new “cost benefit” analyses prior to any rulemaking, laying the basis for a flood of industry lawsuits and potentially slowing regulatory action to a crawl. **AFR opposed**

*Introduced by Rep. Bill Huizenga (R-Mich.), HR 3189 was approved on Nov. 19, 2015 by a vote of 241-185 in the House of Representatives.*
Multi-Issue Financial Deregulation

Financial CHOICE Act of 2016. **HR 5983. Roll Call #125.**

In addition to repealing major parts of the Dodd-Frank Act, HR 5983 would eliminate regulatory powers that long pre-date Dodd-Frank, making financial regulation significantly weaker than it was before the 2008 crisis. Among many other changes, HR 5983 would create numerous new analytic and legal requirements that financial regulatory agencies would have to meet before issuing any new financial rules; repeal critical parts of the Dodd-Frank Act, including the Volcker Rule and restrictions on Wall Street bonuses; eliminate the long-standing practice of independent funding for banking regulators; and weaken the CFPB’s structure and authorities. **AFR opposed.**

*Introduced by Rep. Jeb Hensarling (R-Texas), HR 5983 was approved on Sept. 13, 2016 by a vote of 30-26 in the House Financial Services Committee.*
Americans for Financial Reform is a nonpartisan and nonprofit coalition of more than 200 civil rights, consumer, labor, business, investor, faith-based, and civic and community groups. Formed in the wake of the 2008 crisis, we are working to lay the policy foundation for a strong, stable, and ethical financial system—one that serves the economy and the country as a whole. Through policy analysis, education, and outreach to our members and others, AFR builds public will for its policy goals. A separate project, the AFR Advocacy Fund, pursues the same objectives through a range of nonpartisan advocacy activities. AFR is a project of The Leadership Conference Education Fund (a 501C3). The AFR Advocacy Fund is a project of The Leadership Conference on Civil and Human Rights (a 501C4). Neither the Leadership Conference on Civil and Human Rights nor the AFR Advocacy Fund receives tax-deductible contributions.