

Americans for Financial Reform 1629 K St NW, 10th Floor, Washington, DC, 20006 202.466.1885

February 27, 2015

Dear Representative/Senator,

On behalf of Americans for Financial Reform and the undersigned national, state and local organizations, we are writing to urge your strong opposition to any efforts to dismantle, weaken, or change the structure of the Consumer Financial Protection Bureau ("CFPB" or the "Bureau") in this Congress. The CFPB was established by the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010; it opened its doors as the nation's only financial regulator completely devoted to consumer protection in July 2011, and its first Director, Richard Cordray, was confirmed in July 2013.

Since then, the CFPB has been protecting consumers by ensuring that markets work in an open, transparent, and fair way. The Bureau's mission is to hold financial companies accountable for being upfront about the costs of, and risks associated with, their products, and also to ensure that consumers are treated with dignity and respect, rather than set up to fail. The Bureau has successfully gone to bat for consumers, delivering results that are making markets work more fairly and putting a stop to fraud and abuse. The CFPB has recovered billions of dollars in restitution for consumers, from Servicemembers to credit card holders. The Bureau has done this through their investigation of various companies for potential violations of consumer financial laws. In total, CFPB enforcements have resulted in over \$4.6 billion returned to over 12 million people who have been harmed by illegal, deceptive, and discriminatory practices of various companies.

The rollback proposals that have been debated in the past—and which we expect will be raised again in the new Congress—will not protect the public or increase agency accountability. Instead, these proposals would hamper the agency and interfere with its ability to fulfill its mission. The arguments to support them are part of a pattern of mischaracterizing the CFPB's organization and processes. Unfortunately, opponents of consumer protection—including portions of the financial services industry that opposed the creation of the Bureau—have opposed its consumer protection efforts at every step, and possess a narrow self-interest in preventing effective consumer regulation. We strongly urge members of Congress to refrain from placing those narrow industry interests above the vital public interest in regulation of the consumer finance market place. And we urge you to be appropriately skeptical of arguments about what is in the public interest that are put forward by regulated industries, but opposed by

the broad array of organizations representing tens of millions of people from diverse constituencies that are the signatories of this letter.

Some expected proposals, such as those that would subject the CFPB to appropriations, making it the <u>only</u> bank regulator without independent funding, or that would replace its director with a five-member commission, are simply designed to destroy the agency. Others pursue a strategy of a 'death by a thousand cuts.' Below we discuss some of our major concerns about a number of the threats to the CFPB that were proposed last Congress. This is only a partial list, however, and we urge your strong opposition to all proposals to weaken or undermine the CFPB.

The CPFB's leadership structure is critical to its accountability to the public and consumers:

We expect some members of Congress to again raise the issue of a single, accountable director versus a weak commission structure for the CFPB—a question that has already been asked and answered. In Dodd-Frank, Congress determined that a single-director structure, similar to the larger and more powerful OCC, was critical to carrying out the CFPB's mandate to protect consumers. The Senate further ratified that decision when a majority confirmed Director Cordray as director, rather than changing the leadership structure of the CFPB.

It is notable that those who supported the creation of the Bureau overwhelmingly agree that a single director makes sense, whereas those who argue for a multi-person board mostly opposed the creation of a consumer protection agency in the first place. While there are financial regulators that are led by five-member boards, there is no evidence that this structure is more effective or increases accountability. In fact, five-member boards tend to increase gridlock, even with the presence of a strong chairman. We have seen several agencies with commissions effectively hobbled for extended periods by opponents blocking confirmation of the commissioners. Recent examples include the National Labor Relations Board and the Federal Election Commission. Having a strong director at the helm of the agency is vital in ensuring that the CFPB can effectively implement critical reforms to protect consumers, lower the risks of incurring another financial and housing crisis, and level the playing field between banks and non-banks. Revisiting this issue is a recipe for disaster—potentially delaying rule-making and enforcement actions in progress and threatening both the certainty and continuity that makes sense for the public and for the regulated industries.

The CFPB's independent funding insulates it from partisan attacks:

It would also be a serious mistake for Congress to undo the CFPB's current independent funding. Like the other bank regulatory agencies, the CFPB is currently funded in a way that insulates it from the pressures that Wall Street and other financial sectors—including payday and other high-cost lenders, as well as debt collectors and credit bureaus—can too easily manipulate. Changing this would leave the CFPB more vulnerable than the Federal Reserve, the OCC, and the FDIC to industry influence, once again treating consumer financial protection as a less important matter.

It would give Wall Street and the worst elements of the financial services industry endless lobbying opportunities to deny the CFPB the funding to do its job if and when the regulator took action that a sector of the industry did not like.

The CFPB is accountable to Congress and, uniquely, its rules can already be overturned by other regulators:

The CFPB Director is appointed by the President, subject to Senate confirmation, can be removed for cause, and is required by statute to testify before Congress twice a year, a requirement that only the Federal Reserve Board shares amongst financial regulatory agencies. The CFPB itself is also subject to an annual GAO audit. In practice, senior CFPB officials have testified before Congress at least 52 times since the creation of the bureau—more than the staff of any other bank regulator. Congress can also vote to make new laws or to change existing ones if a majority believes specific CFPB actions are wrong.

The CFPB is already the only regulator (financial, environmental, consumer, etc.) whose rules can be overturned by other regulators. The veto standard is, however, quite high, as it should be. Harmful proposals in previous Congresses would have allowed CFPB regulations to be overturned by a simple majority vote of the Financial Stability Oversight Council, an inappropriately low standard that would return to the days when consumer protection was a lower priority than other kinds of bank regulation—with disastrous results. Other proposals have also attempted to lower the threshold for bringing a rule challenge and permitted virtually any individual financial institution to petition to overturn a rule it does not like, putting another strong thumb on the same side of a scale already overweighed by industry interests. These changes would undermine the public process of engagement in rulemaking through the notice and comment process by adding another step not subject to these requirements, and inappropriately further subordinate consumer protection to other regulatory approaches.

Curtailing the CFPB's oversight of major financial providers would put consumers at risk:

Last year, an ill-advised proposal was introduced in the Senate to raise the threshold for the CFPB's supervisory (examination) authority over large banks from \$10 billion to \$50 billion. Passage of such a measure would leave the CFPB directly supervising only 38 banks, exempting two-thirds of the nation's largest institutions it currently supervises (currently 112), and 99% of all banks. Supervision is a key regulatory tool, and limiting it in this way would dramatically weaken the CFPB's ability to protect consumers from abusive practices. More than 98% of all banks and credit unions have fewer than \$10 billion in assets; banks with between \$10 and \$50 billion in assets are not small, and they are not community banks. Over 99.5% of community banks, as defined by the FDIC, have less than \$5 billion in assets. Additionally, the supervision of mid-size banks gives the CFPB more sensitivity in its rulemaking and other activities to issues related to a larger range of banks.

Oppose other efforts to weaken the CFPB:

Last year, the House Financial Services Committee considered a variety of other proposals to weaken the CFPB or impose bureaucratic handcuffs on its efforts to protect the public. These included, among others, proposals to eliminate tools routinely available to other agencies, including general authority to issue guidance, to maintain the integrity of its research advisory boards, and to restrict its ability to collect data on the industries it regulates. Other proposals would seek to disrupt the strong CFPB small business oversight provisions, unique among financial regulators. Yet another would mandate that the Bureau provide statutory advisory opinions to any covered person or business on request, an unprecedented and impractical procedural requirement—one that to our knowledge is not imposed anywhere else in the government.

These and other proposals have been offered despite strong evidence that the CFPB already is among the most responsive and transparent government agencies. A series of OIG reports have found generally strong procedures, including for example the most recent one (September 2014) which assessed compliance with the requirements (a requirement shared, it is worth noting only with the EPA and OSHA—and not with any other regulatory agency) that it consider the views and impacts on small business in its rulemaking. An industry blog frequently critical of the Bureau noted: "CFPB's Rulemaking Process Gets Good Report Card from OIG Report with Only Minor Criticisms."

Failure to appropriately regulate the consumer financial marketplace was a central cause of the financial crisis that devastated the U.S. and global economies, costing tens of trillions of dollars, and many millions of jobs. The CFPB is a shining success story of the effort to correct the mistakes and close the gaps that led to that failure. It has required lenders who break the law to return billions of dollars directly to individual consumers, it is establishing a more level playing field in crucial areas of the market, it is providing information to consumers and research to the public, and it is doing these things in an accountable and transparent fashion.

The public overwhelmingly supports the mission of the CFPB, and supports the kinds of action it has taken. Polling shows that two-thirds of voters overall agree that the CFPB is needed. Opponents of consumer protection insist on portraying the CFPB as a too-powerful agency that threatens consumer freedom and privacy, but the CFPB's authority is already appropriately limited by the above described-provisions, and it has appropriately and effectively acted to improve markets and protect consumers. We see an agency responsibly undertaking the job given to it by Congress: making consumer financial markets fairer and more transparent, putting money back in the pockets of members of the public who were fleeced by illegal conduct, and policing rules of the road that make the financial system work better for responsible businesses and responsible consumers alike. Obstructing basic rules of the road only serves the interests of the worst elements of the financial industry, and also encourages law-breaking. We urge members of Congress to support the CFPB in fulfilling its consumer protection mission, rather than undermine it, and to use its time to explore ways to move forward on making sure that the U.S. financial system supports people's ability to save, transact, and borrow prudently.

Sincerely,

National Organizations

Alliance for a Just Society

AFL-CIO

American Federation of State, County and Municipal Employees (AFSCME)

American Federation of Teachers

Americans for Financial Reform

Center for Digital Democracy

Center for Economic Justice

Center for Effective Government

Center for Popular Democracy

Center for Responsible Lending

Coalition on Human Needs

Consumer Action

Consumer Federation of America

Consumer Watchdog

Consumers Union

Demos

Fair Share

Generation Progress

Government Accountability Project

International Brotherhood of Teamsters

International Union, United Auto Workers, UAW

The Leadership Conference on Civil and Human Rights

Main Street Alliance

MoveOn Civic Action

MFY Legal Services, Inc.

N.e.r.v.e. Inc

NAACP

National Association of Consumer Advocates

National Coalition for Asian Pacific American Community Development

National Community Reinvestment Coalition

National Consumer Law Center (on behalf of its low income clients)

National Council of La Raza

National Fair Housing Alliance

National Housing Resource Center

National People's Action

National Urban League

Other98.org

PICO National Network

Public Citizen

TICAS

United Food and Commercial Workers, International Union

U.S. PIRG

United States Student Association

Young Invincibles

State & Local Organizations

Alaska

Alaska PIRG

Alabama

Alabama Appleseed Center for Law & Justice

Alabama Arise

Birmingham Faith in Action

Central Alabama Fair Housing Center

Fair Housing Center of Northern Alabama

First Presbyterian Church

Gowen Consulting

Tuscaloosa Citizens Against Predatory Practices

Arkansas

Arkansans Against Abusive Payday Lending

Arkansas Community Organization

Arkansas Interfaith Alliance

Arkansas Interfaith Worker Justice

Arizona

Arizona PIRG

Arizona Community Action Association

AZ Consumers Council

Campesinos Sin Fronteras

Center for Economic Integrity

Family Housing Resources

Neighborhood Housing Services of Phoenix, Inc.

Newtown Community Development Corporation

Old Pueblo Community Services

WHEAT

California

Alliance of Californians for Community Empowerment (ACCE)

California Reinvestment Coalition

CALPIRG

CCBHC, a public benefit non profit

Community Legal Services in East Palo Alto

Consumers for Auto Reliability and Safety

Courage Campaign

Fair Housing Council of Orange County

Fair Housing Council of Riverside County, Inc.

Fair Housing of Marin

Fair Housing Foundation

Faith in Community (Fresno)

Holmes Unlimited

Housing Equality Law Project (HELP)

Housing Resource Center of Monterey County

Housing Rights Center

HPP CARES

Inland Fair Housing and Mediation Board

Montebello Housing Development Corporation

NCCPA Inc.

NID-Housing Counseling Agency

Nuestra Casa de East Palo Alto

RCAC

Shalom Center for T.R.E.E. of Life

The Greenlining Institute

University of San Francisco School of Law

Colorado

Colorado Progressive Coalition

CoPIRG

Rocky Mountain Peace and Justice Center

Connecticut

CCAG

Connecticut Fair Housing Center

ConnPIRG

Legal Assistance Resource Center of Connecticut, Inc.

Delaware

Delaware Alliance for Community Advancement

HOND, INC

NCALL RESEARCH INC

Neighborhood House, Inc.

Florida

Alliance Legal Group

AmStar Litigation

Central Florida Community Development Corporation

Consumer Debt Association

Fair Housing Center of the Greater Palm Beaches

Fair Housing Continuum, Inc.

Florida Alliance for Consumer Protection

Florida PIRG

Grand Central Law, PLLC

H.E.L.P. CDC

Housing and Education Alliance

Housing Opportunities Project for Excellence, Inc.

Jacksonville Area Legal Aid, Inc.

Jacobs Keeley, PLLC

NANAY CEDC

Organize Now

R. John Cole, II, & Associates, PA

Rebecca J Covey LLC

St. Petersburg Neighborhood Services, Inc. dba Neighborhood Home Solutions

The First Community Christian Pentecostal Church of God, Inc.

War on Poverty-Florida / RAISE Florida Network

Georgia

Dalton-Whitfield Community Development Corporation

GA Sustainable Community Ventures

Georgia PIRG

Georgia Rural Urban Summit

Green Forest CDC

Gwinnett Habitat for Humanity

Morningstar Urban Development Inc.

Savannah-Chatham County Fair Housing Council, Inc.

TAPP Lumber

Hawaii

Habitat for Humanity West Hawaii

Iowa

Iowa Citizens for Community Improvement

Iowa PIRG

South Central Iowa Federation of Labor, AFL-CIO

Idaho

Idaho Community Action Network

Illinois

Brighton Park Neighborhood Council

Chestnut Credit Counseling Services

Chicago Appleseed Fund for Justice

Chicago Consumer Coalition

Debt Counsel for Seniors and Disabled

Family Credit Management Services

Global Network CDC

Gospel Justice Initiative

Greater Southwest Development Corporation

Heartland Alliance for Human Needs & Human Rights

HOPE Fair Housing Center

Housing Action Illinois

Illinois Asset Building Group

Illinois PIRG

MJK Legal Group LLC

National Community Investment Fund

NHS of Chicago

NWSHC

Oak Park Regional Housing Center

Open Communities

Partners In Community Building, Inc. (PICB)

Project IRENE

Sargent Shriver National Center on Poverty Law

South Suburban Housing Center

Spanish Coalition for Housing

The Chicago Urban League

The Resurrection Project

Woodstock Institute

Indiana

Fair Housing Center of Central Indiana

HomesteadCS IACED Indiana Assets & Opportunity Network Jeffersonville Housing Services Corporation

Kansas

Sunflower Community Action

Kentucky

Kentucky Equal Justice Center Louisville Urban League

Louisiana

Greater New Orleans Fair Housing Action Center Lower 9th Ward NENA NZBC Urban Corporation PREACH

Massachusetts

Allston Brighton Community Development Corporation
Consumer Assistance Council, Inc.
Consumer World
MA Affordable Housing Alliance
Mass. Assoc. of Community Development Corporations
MASSPIRG
The Midas Collaborative
United for a Fair Economy
WBZ Call For Action

Maryland

Asian-American Homeownership Counseling, Inc.
Baltimore Neighborhoods, Inc.
HomeFree-USA
Maryland Consumer Rights Coalition
Maryland PIRG
Progressive Maryland
Public Justice Center
St. Ambrose Housing Aid Center
The Development Corporation of Northwest Baltimore

Anne Arundel County Community Action Agency

Maine

Coastal Enterprise, Inc.
Maine Center for Economic Policy
Maine People's Alliance
Massachusetts Consumers' Council, Inc.

Michigan

Michigan Economic Impact Coalition PIRG in Michigan (PIRGIM) Telamon Corporation

Minnesota

TakeAction Minnesota

Missouri

Beyond Housing

Credit & Homeownership Empowerment Services, Inc.

Metropolitan Congregations United

Missouri Faith Voices

Missourians Organizing for Reform and Empowerment

MoPIRG

Mississippi

Coalition for a Prosperous Mississippi

Covenant Faith Outreach Ministries-Covenant Community Development

Mississippi Center for Justice

Mississippi Faith Leaders United for Fair Lending

Mississippians for Fair Lending

Montana

First Congregational UCC Billings

Greater Yellowstone Central Labor Council

Indian People's Action

RDI Financial Inc

Rural Dynnamics, inc

Montana Fair Housing

Montana Organizing Project

Nebraska

Fair Housing Center of NE-IA

North Carolina

CCCS of Greater Greensboro, A division of Family Service of the Piedmont Inc.

Durham Regional Finance Center

Episcopal Diocese of North Carolina

Financial Pathways of the Piedmont

Max Gardner Law

NCPIRG

North Carolina Consumers Council

OnTrack Financial Education & Counseling

Reinvestment Partners

Robeson County Community Development Corporation, Inc.

New Hampshire

Granite State Organizing Project

NHPIRG

United Valley Interfaith Project

New Jersey

Fair Housing Council of Northern NJ

Housing & Community Development Network of New Jersey

Law Offices of Lee M. Perlman New Jersey Citizen Action NJ PIRG

New Mexico

NMPIRG

Nevada

Community Services of Nevada (CSNV)

New York

Albany County Rural Housing Alliance, Inc.

Bankruptcy Law Center

Buffalo Urban League

Center for NYC Neighborhoods

Central New York Citizens in Action, Inc.

Cypress Hills Local Development Corp.

Empire Justice Center

Friends of the North Country, Inc.

Genesee Co-op FCU

Housing Help Inc.

Human Development Services of Westchester

Long Island Housing Services, Inc.

Margert Community Corporation

MFY Legal Services, Inc.

New Economy Project

NYPIRG

Pratt Area Community Council

RUPCO

Syracuse Habitat for Humanity, Inc.

Westchester Residential Opportunities, INC

Western New York Law Center

Zeno Gloro Law Office

Ohio

COHHIO

Communities United For Action

Cozmyk Law Offices

Cuyahoga County Land Reutilization Corp.

ESOP (Empowering & Strengthening Ohio's People)

Fair Housing Resource Center, Inc.

Famicos Foundation

HOLA Ohio

HomeOwnership Center of Greater Dayton

Housing Opportunities Made Equal

Housing Research & Advocacy Center

Miami Valley Fair Housing Center

Mills Mills Fiely and Lucas

Neighborhood Housing Services of Greater Cleveland

Ohio CDC Association

Ohio PIRG

WIN

Working In Neighborhoods

Oklahoma

Oklahoma Policy Institute

Oregon

Innovative Changes

NEDCO (Neighborhood Economic Development Corporation)

Oregon Consumer League

Oregon PIRG (OSPIRG)

Portland Housing Center

Willamette Neighborhood Housing Services

Pennsylvania

ACTION Housing, Inc.

Affordable Housing Centers of Pennsylvania

Bucks County Housing Group

Bucks County Women's Advocacy Coalition

Clarifi

Community Legal Services, Philadelphia

Gemini Consultants

Integra Home Counseling, Inc.

Keaveney Legal Group

Keystone Research Center

Northwest Counseling Service, Inc.

PennPIRG

Pennsylvania Council of Churches

Pennsylvania National Organization for Women

Schuylkill Community Action

THE ONE LESS FOUNDATION

One Stop Career Center of PR Inc

Rhode Island

NeighborWorks Blackstone River Valley RI Coalition for Payday Lending Reform RI State Council of Churches RIPIRG

South Carolina

Cantrell Legal PC Columbia Consumer Education Council SC Appleseed Legal Justice Cen

Tennessee

Binghampton Development Corporation Good Neighbor Foundation New Level Community Development Corp Residential Resources, Inc. Tennessee Citizen Action

Texas

Austin Tenants' Council Project LIFT Strong Families Coalition of Greater Tarrant County Texas Appleseed TexPIRG

Utah

Coalition of Religious Communities

Vermont

Vermont Legal Aid VT PIRG

Virginia

Virginia Citizens Consumer Council Virginia Poverty Law Center

Washington

Main Street Alliance Northwest Fair Housing Alliance Parkview Services Washington Statewide Poverty Action Network WASHPIRG

Wisconsin

Legal Aid Society of Milwaukee Metropolitan Milwaukee Fair Housing Council WISPIRG

West Virginia

West Virginia Center on Budget and Policy West Virginia Citizen Action Group